

**Minutes of Meeting  
SATS POLICY COMMITTEE  
April 13, 2017**

**ATTENDANCE****Policy Committee Voting Members**

<input checked="" type="checkbox"/>	Bonnie Drew, Chair	City of Springfield
<input checked="" type="checkbox"/>	Brian McFadden, Vice Chair	Sangamon County
<input type="checkbox"/>	Tom Gray	Village of Chatham
<input checked="" type="checkbox"/>	Eric Hansen	Springfield-Sangamon County Regional Planning Commission
<input checked="" type="checkbox"/>	Jeff South*	Illinois Dept. of Transportation (IDOT): Region 4, District 6
<input checked="" type="checkbox"/>	Frank Squires	Springfield Mass Transit District

\* Represented by Sal Madonia

**Policy Committee Non-Voting Members**

<input type="checkbox"/>	Holly Ostdick	IDOT: Urban Program Planning
<input type="checkbox"/>	JD Stevenson	Federal Highway Administration (FHWA): Illinois Div. Office
<input type="checkbox"/>		Federal Transit Administration

**Others**

Chris Isbell – IDOT District 6 LR&S  
 Norm Sims – Regional Planning Commission  
 Shannan Karrick – Regional Planning Commission  
 Neha Soni – Regional Planning Commission  
 Jason Sass – Regional Planning Commission  
 Brian Sheehan – Regional Planning Commission

**I. CALL TO ORDER**

Chair Bonnie Drew called the meeting of the SATS Policy Committee to order at 12:00 PM.

**II. APPROVAL OF MINUTES**

Ms. Drew asked if there were any additions or corrections to the minutes of the March 9, 2017, SATS Policy Committee meeting. Brian McFadden made a motion to approve the minutes. Frank Squires seconded the motion. The vote to approve was unanimous.

**III. TECHNICAL COMMITTEE REPORT**

No report was given.

#### IV. 2040 Long Range Transportation Plan

##### A. Amendment 19 – Reflective Backplates

Sal Madonia introduced Amendment 19.

**RESOLUTION TO ENDORSE  
AMENDMENT NINETEENTH TO THE  
2040 LONG RANGE TRANSPORTATION PLAN**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the SATS Long Range Transportation Plan takes a long-term (25-year) look at transportation needs in the Springfield Metropolitan Planning Area; envisions an efficient, interconnected, multi-modal travel network; and identifies projects to make this vision a reality; and

**WHEREAS**, the Long Range Transportation Plan is updated every five years and was most recently updated on March 12, 2015 as the SATS 2040 Long Range Transportation Plan; and

**WHEREAS**, all projects with identified funding sources and anticipated to be completed during the period 2015 – 2019 are listed as Committed Projects in the 2040 Long Range Transportation Plan; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 is carrying out a systematic improvement to add conspicuity to all traffic signals on state maintained routes and the minor legs within District 6. The locations within the Springfield MPA will be combined with locations throughout District 6; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the following project be added to the “Committed Projects” list in the SATS 2040 LRTP; and

MAP #	PROJECT DESCRIPTION	TYPE OF IMPROVEMENT	JURISDICTION	COST
61	Reflective Backplates	Install reflective backplates on traffic signal heads	IDOT - District 6	\$ 310,000

Bonnie Drew asked for a motion to combine the approval of Amendment 19 to the 2040 Long Range Transportation Plan with Amendment 16 to the 2017-2020 Transportation Improvement Program, Amendment 20 to the 2040 Long Range Transportation Plan with Amendment 17 to the 2017-2020 Transportation Improvement Program, and Amendment 21 to the 2040 Long Range Transportation Plan with Amendment 18 to the 2017-2020 Transportation Improvement Program. Brian McFadden made a motion to combine the approvals. Sal Madonia seconded the motion. The motion was approved unanimously.

Frank Squires made a motion to approve Amendment 19 to the 2040 Long Range Transportation Plan and Amendment 16 to the 2017-2020 Transportation Improvement Program. Brian McFadden seconded the motion. The vote to approve was unanimous.

**B. Amendment 20 – Camp Butler Road**

Sal Madonia introduced Amendment 20.

**RESOLUTION TO ENDORSE  
AMENDMENT TWENTIETH TO THE  
2040 LONG RANGE TRANSPORTATION PLAN**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the SATS Long Range Transportation Plan takes a long-term (25-year) look at transportation needs in the Springfield Metropolitan Planning Area; envisions an efficient, interconnected, multi-modal travel network; and identifies projects to make this vision a reality; and

**WHEREAS**, the Long Range Transportation Plan is updated every five years and was most recently updated on March 12, 2015 as the SATS 2040 Long Range Transportation Plan; and

**WHEREAS**, all projects with identified funding sources and anticipated to be completed during the period 2015 – 2019 are listed as Committed Projects in the 2040 Long Range Transportation Plan; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 indicates that additional funding has become available for this system maintenance project. This State Unmarked Route is currently in backlog condition meaning that an improvement is recommended now; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the following project be added to the "Committed Projects" list in the SATS 2040 LRTP; and

MAP #	PROJECT DESCRIPTION	TYPE OF IMPROVEMENT	JURISDICTION	COST
62	Camp Butler Road	Resurfacing (3P)	IDOT - District 6	\$ 400,000

Brian McFadden made a motion to approve Amendment 20 to the 2040 Long Range Transportation Plan and Amendment 17 to the 2017-2020 Transportation Improvement Program. Frank Squires seconded the motion. The vote to approve was unanimous.

**C. Amendment 21 – IL 29, Dirksen Parkway**

Sal Madonia introduced Amendment 21.

**RESOLUTION TO ENDORSE  
AMENDMENT TWENTY-FIRST TO THE  
2040 LONG RANGE TRANSPORTATION PLAN**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the SATS Long Range Transportation Plan takes a long-term (25-year) look at transportation needs in the Springfield Metropolitan Planning Area; envisions an efficient, interconnected, multi-modal travel network; and identifies projects to make this vision a reality; and

**WHEREAS**, the Long Range Transportation Plan is updated every five years and was most recently updated on March 12, 2015 as the SATS 2040 Long Range Transportation Plan; and

**WHEREAS**, all projects with identified funding sources and anticipated to be completed during the period 2015 – 2019 are listed as Committed Projects in the 2040 Long Range Transportation Plan; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the following project be added to the “Committed Projects” list in the SATS 2040 LRTP; and

MAP #	PROJECT DESCRIPTION	TYPE OF IMPROVEMENT	JURISDICTION	COST
63	IL 29, Dirksen Parkway	Bridge Deck Repairs, Bridge Joint Repair	IDOT - District 6	\$ 200,000

Mr. Hanson asked if there were scheduled sidewalk enhancements to the bridge and overpass at the site. Mr. Madonia said that there were no plans to expand pedestrian facilities at that time and that the repairs were minor maintenance repairs.

Brian McFadden made a motion to approve Amendment 21 to the 2040 Long Range Transportation Plan and Amendment 18 to the 2017-2020 Transportation Improvement Program. Frank Squires seconded the motion. The vote to approve was unanimous.

**V. 2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM**

- A. Modification 7 – I-55, I-72 - N of Stevenson Dr to N of I-72 AC to Current  
Neha Soni introduced Modification 7.

**Administrative Modification 7 to the  
FY 2017 – 2020 Transportation Improvement Program  
March 24, 2017**

**I-55, I-72 – N of Stevenson Dr to N of I-72 AC to Current**

Status of this project was changed from “Advanced Construction” to “Current” because the Illinois Department of Transportation considers specific apportionment or state contract ceiling sufficient to meet project specifications and the project is financially active; and the Advance Construction Projects table in the FY 2017-2020 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost	Date On AC List	Date Off AC List
AM 6 (FY 2017-2020 TIP)	2017	I-55, I-72	Termini: 0.4 Mi N of Stevenson Dr to 0.6 Mi N of I-72 E of Springfield	Resurfacing, Culvert Repair, Rip Rap	47	NHPP - State (AC)	9,900,000	11/4/2016	3/24/2017
						IDOT	1,100,000		
						State			
						Interstate			
		Contract#	72H44						
		TIP#	04-2017-02				\$11,000,000		

- B. Amendment 16 – Reflective Backplates  
Sal Madonia introduced Amendment 16.

**RESOLUTION TO ENDORSE  
THE SIXTEENTH AMENDMENT TO THE  
FY/2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the Springfield Area Transportation Study approved the Transportation Improvement Program (TIP) for FY/2017-2020 on October 13, 2016; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the FY 2017 Annual Element of the FY 2017-2020 TIP be amended by adding the project as shown below; and

**Project Description and Funding:**

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost
8 Reflective Backplates	Termini: Various locations within the SATS MPA	Install reflective backplates on traffic signal heads	N/A	HSIP	279,000
				IDOT	31,000
State	Contract#	72J33			
Various	TIP#	04-2017-05			\$310,000

Amendment 16 to the 2017-2020 Transportation Improvement Program was previously approved with Amendment 19 to the 2040 Long Range Transportation Plan.

- C. Amendment 17 – Camp Butler Road**  
Sal Madonia introduced Amendment 17.

**RESOLUTION TO ENDORSE  
THE SEVENTEENTH AMENDMENT TO THE  
FY/2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the Springfield Area Transportation Study approved the Transportation Improvement Program (TIP) for FY/2017-2020 on October 13, 2016; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the FY 2017 Annual Element of the FY 2017-2020 TIP be amended by adding the project as shown below; and

**Project Description and Funding:**

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost
9 Camp Butler Road State Minor Arterial	<b>Termini:</b> 0.5 Mi E of ILL 54 to 0.1 Mi W of S Camp Butler Rd	Resurfacing (3P)	62	STP-URB	320,000
	<b>Contract#:</b> 72J70			IDOT	80,000
	<b>TIP#:</b> 04-2017-06				<b>\$400,000</b>

Amendment 17 to the 2017-2020 Transportation Improvement Program was previously approved with Amendment 20 to the 2040 Long Range Transportation Plan.

- D. Amendment 18 – IL 29, Dirksen Parkway**  
Sal Madonia introduced Amendment 18.

**RESOLUTION TO ENDORSE  
THE EIGHTEENTH AMENDMENT TO THE  
FY/2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM**

**WHEREAS**, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

**WHEREAS**, the Springfield Area Transportation Study approved the Transportation Improvement Program (TIP) for FY/2017-2020 on October 13, 2016; and

**WHEREAS**, the Illinois Department of Transportation, Region 4 District 6 requests that the FY 2017 Annual Element of the FY 2017-2020 TIP be amended by adding the project at the request of the District's Bridge Maintenance Engineer as shown below; and

**Project Description and Funding:**

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost
10 IL 29, Dirksen Parkway State Other Principal Arterial	<b>Termini:</b> NS RR & IC RR 0.4 Mi S of Sangamon Ave in Springfield	Bridge Deck Repairs, Bridge Joint Repair	63	NHPP-State	160,000
	<b>Contract#:</b> 72J72			IDOT	40,000
	<b>TIP#:</b> 04-2017-07				<b>\$200,000</b>

Amendment 18 to the 2017-2020 Transportation Improvement Program was previously approved with Amendment 21 to the 2040 Long Range Transportation Plan.

## **VI. TECHNICAL ADVISOR UPDATES**

### **A. Illinois Dept. of Transportation: Office of Planning and Programming**

No report was given.

### **B. Federal Highway Administration: Illinois Division Office**

No report was given.

## **VII. AGENCY UPDATES**

### **A. Springfield-Sangamon County Regional Planning Commission**

Neha Soni told the Committee that the Two Year Progress Report to the 2040 Long Range Transportation Plan had been completed and that Shannan Karrick would send a copy to Committee members later that day.

Norm Sims relayed his concerns regarding the Grants Accountability and Transparency Act (GATA) to the Committee. He wanted to make sure that SATS funding was used appropriately and efficiently. He said that there was a great deal of frustration on the part of SSCRPC and IDOT. He defended the purpose and content of the Act, but said that the problems came from the State of Illinois' implementation of the Act. The unit that was set up to implement and enforce the act (GAT-U) was not allowed to delegate its authority to other State agencies. The effect of that decision was to take SATS' cognizant agency, IDOT, out of the GATA process. The State, instead, delegated authority to a private entity, Crowe, Horwath, LLP (Crowe) to manage the GATA process. The system that Crowe implemented was named CARS. Under CARS, all grant agreements from the State, whether State or Federal money, have to go through the process, including non-competitive, entitlement transportation funds.

Mr. Sims said that OMB had originally set a time frame of 60 days for entities to complete the process. SATS has submitted the information to complete the CARS process twice, and SATS had been waiting over 200 days for clearance from Crowe. He said that SATS was not alone, and that there were approximately 2600 submissions awaiting approval through the CARS process. Only 10% had been successfully approved. He added that there would be more submissions to the CARS process as other State agencies were required to conform to GATA guidelines and regulations.

Mr. Sims had spoken to other MPOs, who, like SATS, had pre-negotiated rates, and none of those MPOs had received clearance through CARS. Furthermore, the submission process is an annual process, so SATS would have to re-submit after July 1, 2017 for FY2018, despite not having FY2017 approval.

Mr. Sims said that SSCRPC had spent approximately \$10,000 of staff time on the GATA process. He said that IDOT had been helpful during the process, but it cannot assist Crowe in expediting the submission process. Crowe had told SSCRPC that the county audit, which is the basis of the cost plan, is done on an accrual basis, must be changed to a cash basis. The county must change the basis of its audit from accrual to cash, or figure out a conversion formula. The county must also change its fiscal year or figure out what parts from two county fiscal years must be reported during a state fiscal year. He said further that he was informed that Motor Fuel Taxes, which had previously been exempt from GATA requirements, would be included during the next fiscal year. He said that would place a large burden on any constituency or agency that receives revenue from MFT.

Mr. Sims said he proposed an alternative solution to the problem. He said that GATA allows exemptions, which have to be requested by the cognizant agency. Mr. Sims suggested that IDOT request exemptions for MPOs for a fixed amount of time to allow MPO staff, IDOT, and GATA staff to figure out solutions to the problems present in GATA implementation. He suggested that the Policy Committee draft a letter requesting some action to give relief to MPOs. Ms. Drew asked if a letter was the best course. Mr. Sims said that it should be part of a larger Policy Committee discussion. Mr. Sims said that rural transportation agencies filed a bill to exempt them from GATA, but it was unlikely to be passed. Ms. Drew asked if there were many exempt agencies at the present. Mr. Sims did not know, but said that the Act allowed for quite a few agencies to be exempt.

Mr. Madonia asked Mr. Sims if other MPOs were experiencing the same difficulties as SATS. Mr. Sims said that some MPOs, such as CMAP, had much more difficult approval processes than SATS. He said that he heard from consultants that many other MPOs were experiencing problems changing their audit processes to comply with GATA.

Ms. Drew asked Mr. Sims to draft a letter for the Policy Committee to review at the next schedule meeting. Mr. Sims said that he would be happy to do so. Ms. Drew said that the Policy Committee would review the letter and consider next steps. Mr. Sims said that due to re-submission, action was needed relatively soon.

#### **B. Springfield Mass Transit District (SMTD)**

Mr. Squires told the Committee that demolition of the Greco and Bunn Buildings continued, with an anticipated June, 2017 completion date. He said that SMTD planning and SSCRPC staff was working on a new bus route system to complement the new transfer center.

Ms. Drew asked when the new route system would be in place, in case SMTD needed the City of Springfield Public Works Department to assist with the Transfer Center. Mr. Squires said that the process was not advanced enough to require assistance and that SMTD would contact Public Works when it needed assistance with streetlights, lighting, and road configurations.

**C. City of Springfield**

Ms. Drew reported the following:

The Archer Elevator/Illes intersection project had begun construction with utility relocation and storm sewer placement. Construction was anticipated to be finished December, 2017

The 11<sup>th</sup> Street extension project was awarded to Truman-Flatt Construction for approximately \$7 million. Construction would start beginning the week of April 17, 2017. Construction was scheduled to finish by September, 2018.

Stanford Road, Fox Bridge to Taylor, was scheduled to be finished by June, 2017.

**D. Sangamon County**

No report was given.

**E. Illinois Department of Transportation: Region 4, District 6**

Sal Madonia announced updates to the following projects:

**IL Route 29: Capitol Airport Drive to Andrew Road (TIP # 04-2014-02):**

The project was put on the April 2017 letting as item #112. It is a resurfacing road improvement project.

**J. David Jones Parkway over Spring Creek (TIP # 04-2017-04):**

The plans have been completed and construction was ready to begin. It is a minor restructuring improvement.

**Reflective Backplates (TIP # 04-2017-05):**

The project is scheduled for the June, 2017 letting.

**Camp Butler Road (TIP # 04-2017-06):**

The project is scheduled for the June, 2017 letting.

**IL 29, Dirksen Parkway (TIP # 04-2017-07):**

The project is scheduled for the June, 2017 letting.

**Wabash Avenue: Curran Road to Koke Mill (TIP # 04-2011-07):**

Work was almost completed, with sidewalk and seeding remaining.

**Interstates 55/72: Stevenson Drive to Clear Lake Avenue (TIP # 04-2017-02):**

The project has been awarded during the January, 2017 letting to Illinois Valley Paving. Construction was anticipated to begin in the Spring of 2017.

**Guardrail Terminal Upgrade (TIP # 04-2017-03):**

The project has been awarded during the January, 2017 letting. Construction was anticipated to begin in the Spring of 2017.

Mr. Sims asked Mr. Madonia if the IL 29 resurfacing project included lighting improvements. Mr. Madonia said there was a previous lighting improvement project in the area, but no further lighting improvements were included. Ms. Drew asked if sidewalks would be added near the airport. She said that New Visions was building a church and that there were no sidewalks along IL 29 between North Grand Avenue and Andrew Road. Mr. Madonia said that there were no plans for new sidewalks but that IDOT was working with the City Engineer on new sidewalks throughout the city.

**F. Village of Chatham**

No report was given.

**VIII. PUBLIC COMMENTS**

There was no public comment.

**IX. UNFINISHED BUSINESS**

There was no unfinished business.

**X. NEW BUSINESS**

**A. Next Meeting Date –May 11th, 2017**

**XI. ADJOURNMENT**

There being no further business, Chair Drew called for a motion to adjourn. Frank Squires made a motion to adjourn. Sal Madonia seconded the motion. The vote to adjourn was unanimous.

The regular meeting was adjourned at 12:30 PM.

Respectfully Submitted,

Jason Sass  
Recording Secretary