

**Minutes of Meeting**  
**SATS POLICY COMMITTEE**  
**February 14, 2013**

**ATTENDANCE**

**Policy Committee Voting Members**

<input checked="" type="checkbox"/>	Chair Tom Gray	Village of Chatham
<input checked="" type="checkbox"/>	Vice-Chair Frank Squires	Springfield Mass Transit District
<input type="checkbox"/>	Brian McFadden	Sangamon County
<input type="checkbox"/>	Willis Logan	City of Springfield
<input checked="" type="checkbox"/>	Eric Hansen*	Springfield-Sangamon County Regional Planning Commission
<input checked="" type="checkbox"/>	Roger Driskell**	Illinois Department of Transportation: Region 4, District 6

\* Represented by Norm Sims

\*\* Represented by Sal Madonia

**Policy Committee Non-Voting Members**

<input type="checkbox"/>	Thomas Caldwell	IDOT: Urban Program Planning
<input checked="" type="checkbox"/>	JD Stevenson	Federal Highway Administration: Illinois Division Office
<input type="checkbox"/>		Federal Transit Administration

Others

Mike Williamsen – Village of Chatham  
Dan Begert – Regional Planning Commission  
Dale Schultz – Regional Planning Commission  
Neha Soni – Regional Planning Commission  
Linda Wheeland – Regional Planning Commission  
Brian Sheehan – Regional Planning Commission

**I. CALL TO ORDER**

Tom Gray called the meeting of the SATS Policy Committee to order at 12:01 PM.

**II. APPROVAL OF MINUTES**

Gray asked if there were any additions or corrections to the minutes of the December 13, 2012 SATS Policy Committee meeting. Sal Madonia made a motion to approve the minutes as submitted. Norm Sims seconded the motion and the vote to approve was unanimous.

**III. TECHNICAL COMMITTEE REPORT**

Linda Wheeland reported that the Technical Committee is reviewing the FY 2014 Unified Planning Work Program (UPWP) draft and is hoping that the Technical Committee will be voting on it next month.

**IV. 2035 LONG RANGE TRANSPORTATION PLAN**

No report was given.

## V. FY 2013-2016 TRANSPORTATION IMPROVEMENT PROGRAM

### A. Administrative Modification #2

Linda Wheeland explained that an Administrative Modification had been made to the TIP:

Wheeland reported that the Highway Bridge Program (HBP) had been eliminated under MAP-21 and consolidated into the Surface Transportation Program (STP). All projects originally listed in the TIP with HBP funding have been changed to STP funds. Funding for most bridges has been changed to STP – Bridge (STP-Br) funds, while bridges on local roads and minor collectors will be designated as STP – Off System Bridge (STP-Off Sys Br).

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source/Total Cost		
<b>SPRINGFIELD FY2013</b>						
3 Chatham Road Bridge (FAU 8006)	<b>Termini:</b>	Structure No. 084-3041 0.3 miles north of Wabash Avenue	ROW Acquisition, Utility Relocation, C & CE for Bridge Replacement	8	Springfield	589,000
	<b>Contract#</b>				HBP STP-Br	2,356,000
	<b>TIP#</b>				02-2011-05	<b>\$2,945,000</b>
Springfield Minor Arterial						
6 Lincoln Avenue Bridge	<b>Termini:</b>	Over Spring Creek, North of Camp Lincoln	ROW Acquisition, Utility Relocation for Bridge Replacement	19	Springfield / Springfield RD	32,000
	<b>Contract#</b>				HBP STP-Br	128,000
	<b>TIP#</b>				02-2009-06	<b>\$160,000</b>
Springfield / Springfield RD Collector						
<b>SANGAMON COUNTY FY2013</b>						
3 Old Salem Lane Bridge (T.R. 197)	<b>Termini:</b>	Structure #084-3116 0.25 Miles NE of Riddle Hill at Archer Creek	Bridge Replacement & Construction Engineering	26	County	60,000
	<b>Contract#</b>				Gardner RD	60,000
	<b>TIP#</b>				HBP STP-Off Sys Br	480,000
Gardner RD Local Road						<b>\$600,000</b>
4 West Loami Road Bridge (CH 40)	<b>Termini:</b>	Structure # 084-5005 at Lick Creek Tributary	Bridge Replacement	N/A	County (Const.)	100,000
	<b>Contract#</b>				HBP STP-Br	400,000
	<b>TIP#</b>				03-2012-10	<b>\$500,000</b>
County Rural Major Collector						
5 Panther Creek Road Bridge (TR 162)	<b>Termini:</b>	Structure # 084-3103 at Panther Creek	Bridge Replacement	N/A	County (Const.)	37,500
	<b>Contract#</b>				Auburn RD	37,500
	<b>TIP#</b>				HBP STP-Off Sys Br	300,000
Auburn RD Local Road						<b>\$375,000</b>
6 Richland Elevator Road Bridge (TR 82)	<b>Termini:</b>	Structure # 084-3083 at Prairie Creek	Bridge Replacement	N/A	County (Const.)	40,000
	<b>Contract#</b>				Cartwright RD	40,000
	<b>TIP#</b>				HBP STP-Off Sys Br	320,000
County Local Road						<b>\$400,000</b>
9 Oak Crest Road Bridge	<b>Termini:</b>	Structure # 084-3106 at Sangamon River	Bridge Replacement	24	County	240,000
	<b>Contract#</b>				Clear Lake RD	240,000
	<b>TIP#</b>				HBP STP-Off Sys Br	996,000
Clear Lake RD Local Road						Major Bridge <b>\$2,400,000</b>

Project/Jurisdiction/Class		Location	Action/Comments	Map #	Funding Source/Total Cost		
<b>SANGAMON COUNTY FY2013 (cont.)</b>							
10	Oak Crest Road Bridge	<b>Termini:</b>	Structure # 084-3106 at Sangamon River	Construction Engineering for Bridge Replacement	24	County (CE)	28,800
						HBP STP-Off Sys Br	115,200
	Clear Lake RD	<b>Contract#</b>					
	Local Road	<b>TIP#</b>	03-2013-06				<b>\$144,000</b>
13	New City Road Bridge (CH 40)	<b>Termini:</b>	Structure # 084-3014 over Brush Creek	Right-of-Way Acquisition & Bridge Replacement	22	County (ROW)	10,000
						County (Const.)	150,000
	County	<b>Contract#</b>				HBP STP-Br	600,000
	Rural Major Collector	<b>TIP#</b>	03-2012-12				<b>\$760,000</b>
<b>SPRINGFIELD FY2014</b>							
3	Lincoln Avenue Bridge	<b>Termini:</b>	Over Spring Creek, North of Camp Lincoln	C & CE for Bridge Replacement	19	Springfield / Springfield RD	775,000
						HBP STP-Br	3,100,000
	Springfield / Collector	<b>Contract#</b>					
		<b>TIP#</b>	02-2009-06				<b>\$3,875,000</b>
<b>SPRINGFIELD FY2015</b>							
4	Fayette Avenue Bridge (Structure # 084-8000)	<b>Termini:</b>	Over Jacksonville Branch	ROW Acquisition, Utility Relocation, C & CE for Bridge Replacement	12	Springfield	230,000
						HBP STP-Br	920,000
	Springfield	<b>Contract#</b>					
	Collector	<b>TIP#</b>	02-2011-08				<b>\$1,150,000</b>
<b>SANGAMON COUNTY FY2016</b>							
1	Bradfordton Road Bridge (C.H. 17)	<b>Termini:</b>	Structure # 084-3419 - Approx. 1 mile south of IL 97 at Spring Creek	Bridge Widening & Construction Engineering, Wide Shoulders	4	County (Const.)	220,000
						County (CE)	88,000
	County	<b>Contract#</b>				HBP STP-Br	880,000
	Minor Arterial	<b>TIP#</b>	03-2009-02				<b>\$1,188,000</b>

## B. Administrative Modification #3

Linda Wheeland explained another Administrative Modification that had been made to the TIP:

Wheeland announced that under MAP-21, SATS is receiving an additional \$267,960 in Surface Transportation – Urban (ST-U) funding for FY 14 and a corresponding change has been made to the ST-U table. Wheeland noted that with a projected \$2 million balance in FY16 the SATS members may want to consider a call for projects in preparation for the FY 14-17 TIP.

**SPRINGFIELD AREA TRANSPORTATION STUDY  
SURFACE TRANSPORTATION PROGRAM - URBAN (ST-U): ALLOCATION & BALANCE BY FISCAL YEAR\* (Modified February 2013)**

STU Projects	Project Type **	Stage	Prior Open Projects ****	FY 04	FY 05	FY 06	FY 07	FY 08	FY 09	FY 10	FY 11	FY 12	FY 13	FY 14	FY 15	FY 16
				937,632	916,227	1,433,305	1,009,044	1,222,834	1,257,564	1,258,903	1,129,806	1,638,620	1,592,413	1,610,405	1,342,445	1,342,445
<b>Annual STU Allotment</b>				2,253,781	1,883,033	3,316,338	3,563,901	4,221,735	(479,361)	(1,620,458)	(490,652)	1,147,968	2,740,381	4,350,786	2,793,231	1,975,676
<b>Beginning FY Balance - STU Funds</b>																
<b>STU Projects</b>				<b>STU Allocation per FY</b>												
Chatham Road - at Wabash (1997)	R	6	474,714													
Dirksen - Ridge to Enos (1999)	R	6	27,685													
Dirksen - Peoria to Ridgley (2003)	WR	6	917,251													
Sangamon Ave - 5th Street to Peoria Road	WR	6		557,098												
FAU Overlay - various routes	RS	7		729,877												
FAU Overlay - various routes	RS	7			761,481											
Archer Elevator Road - Wabash Avenue to Old Jacksonville Road	PE	6				476,698										
Gordon Drive (Chatham)- Walnut to Hurstbourne	PE I / II	6 / 2				88,302										
FAU Overlay - various routes	RS	6						1,367,468								
Meadowbrook Road bridge - Old Salem Lane to Hazelbrook Drive	PE	7						55,192								
Iles Avenue - West of Koke Mill Road to east of Meadowbrook Road	WR	6						2,136,000								
East Lake Shore Drive - East of Lake Springfield Dam to south of Rochester Road	WR	6						2,400,000								
MacArthur Blvd Extension - Stanford Avenue to I-72 Interchange	NC	2							1,200,000							
Meadowbrook Road bridge - Old Salem Lane to Hazelbrook Drive over Spring Creek tributary	BR	6							1,200,000							
Stanford Avenue Extension - Fox Bridge to Taylor Avenue	NC	P												2,900,000		
Old Jacksonville Road (C. H. 8) - Existing Bradfordton Rd to proposed Bradfordton Rd (C. H. 17)	WR	P													2,160,000	
<b>Total STU Obligation per Fiscal Year</b>				\$ 1,286,975	\$ -	\$ 761,481	\$ 565,000	\$ 5,958,660	\$ 2,400,000	\$ -	\$ -	\$ -	\$ -	\$ 2,900,000	\$ 2,160,000	\$ -
<b>End of FY Balance - STU Funds</b>				\$ 966,806	\$ 1,883,033	\$ 2,554,857	\$ 2,998,901	\$ (1,736,925)	\$ (2,879,361)	\$ (1,620,458)	\$ (490,652)	\$ 1,147,968	\$ 2,740,381	\$ 1,450,786	\$ 633,231	\$ 1,975,676

\* Information provided by IDOT District 6 Local Roads & Streets

\*\*\* Stage  
 P - Planned (Programmed - Current FY or Earlier / Not Programmed - Beyond Current FY)  
 1 - Estimate for proposed job or original program amount (Estimate or Programmed)  
 2 - Revised cost of job in current state program (Estimate or Programmed)  
 3 - FHWA authorization requested prior to advertisement (Authorized)  
 4 - FHWA authorization received (MPA)  
 5 - Bids received, low bid received (MPA)  
 6 - Project agreement, job under construction (MPA)  
 7 - Closed with FHWA (Final Voucher)  
 (New MFT System Descriptions)

\*\*\*\* Project costs shown for Prior Open Projects are included in FY 04 Beginning Balance calculation

\*\* Project Type  
 BR - Bridge Replacement  
 NC - New Construction  
 PE - Preliminary Engineering (Phase I and/or II)  
 R - Reconstruction  
 RS - Resurfacing  
 WR - Widening and Resurfacing

Current TIP Program Years  
 Final Voucher (STU amount will not to change)  
 Per Joint Agreement 80/20 (STU amount could increase or decrease)  
 Per SATS/Joint Agreement - Funds at a NTE (STU amount cannot increase but could decrease)

**VI. TECHNICAL ADVISOR UPDATES**

**A. Illinois Department of Transportation: Central Bureau of Urban Program Planning**

No report was given.

**B. Federal Highway Administration: Illinois Division Office**

No report was given.

**VII. AGENCY UPDATES**

**A. Springfield-Sangamon County Regional Planning Commission**

Norm Sims reiterated his announcement from the previous week's Technical Committee meeting that the federal Transportation Enhancements Program (TEP) had been merged under MAP-21 to the Transportation Alternatives Program (TAP), along with Safe Routes to School (SRTS) and Recreational Trails. Sims explained that this represented an overall reduction in what would be coming to Illinois under TAP in comparison to what had come from the former three programs.

Sims explained that MAP-21 changes how said funds are distributed. As a result, IDOT set up a meeting with some members of the Illinois MPO Association (ILMPO) including representatives from all MPOs greater than 200,000 in population and representatives of smaller MPOs like SATS. Sims distributed a chart (see

*Attachment 1*), which shows the distribution IDOT proposes for TAP and explained that this was partially explained by a new federal requirement that MPOs with a population of over 200,000, also known as TMAs (Transportation Management Areas), receive a fixed set aside. Out of the \$28.3 million a \$1.52 million set aside has been proposed to go to Recreational Trails, a program that will be administered by IDNR.

Sims indicated the group had an issue with IDNR's announcement that applicants for Recreational Trails grants pay a fee, regardless of whether or not applicants are awarded any of the money. Sims stated concern that this would discourage some smaller communities from applying in the first place.

Out of the remaining \$26.8 million, he explained that 50 percent would go to sub-state areas, with the other half available to be awarded competitively to communities of all sizes anywhere in Illinois.

As required by law, 73 percent of the \$13.4 million sub-allocation would be allocated to the TMAs. The remaining sub-allocations would be determined via a competitive bidding process. IDOT announced that they would be continuing the two year round of grants.

Sims then distributed *Attachment #2*, which showed the allocation proposal brought forth by both the TMAs and smaller MPOs which, while very similar to the original one proposed by IDOT, included fixed allocations to each MPO under 200,000 in population at the same \$1.045 per capita rate given to the TMAs. Under this scenario SATS would receive an allocation of \$168,575 per each of the two years under MAP-21. Allocations to urban areas under 50,000 in population, those not large enough to form MPOs, would still require a competitive bidding process. Sims then clarified that communities and MPOs of all sizes, including SATS, are also eligible to apply for the \$13.4 million available to be used anywhere in the state.

Sal Madonia asked for clarification on the population threshold for the green box at the bottom left corner of Attachment 2 and Sims explained that these were for communities of 49,999 population and under, a value that had been incorrectly marked on the sheet. Mike Williamsen then stated that the word "Urbanized" should read "Urban" in said box, and JD Stevenson further explained that \$912,744 would be allocated to urban areas 5,000 and greater in population, with the remaining \$1.77 million going to those communities with less than 5,000 people.

Sims then updated the policy committee regarding a meeting which occurred on Monday, February 11 and he explained that IDOT proposed a Memorandum of Understanding (MOU) that would deal with allocations much in the same way they already do. Sims stated that this would involve all applications going to IDOT for review. The panels reviewing applications would include some MPOs but Sims stated that there was concern among IDOT staff as to how that would work due to potential conflicts of interest as well as how a second, larger review panel would operate.

Sims stated that he wanted to bring this forth to explain all the changes occurring under MAP-21 to the Policy Committee and explained that in both his reading and the TMAs' reading of the MAP-21 legislation TMAs are both given a fixed allocation and in charge of programming it, which is contrary to IDOT's proposal. Sims found this contrary to SATS's policy that MPOs are designated as such for a reason and should be given special consideration in comparison to parts of the state outside MPOs. Sims announced that he would follow up with the Policy Committee on any updates to this situation.

## **B. Springfield Mass Transit District**

No report was given.

**C. City of Springfield**

No report was given.

**D. Sangamon County**

No report was given.

**E. Illinois Department of Transportation: Region 4, District 6**

No report was given.

**F. Village of Chatham**

No report was given.

**VIII. PUBLIC COMMENTS**

There were no public comments.

**IX. UNFINISHED BUSINESS**

There was no unfinished business.

**X. NEW BUSINESS**

**A. Public Participation Plan Update**

Linda Wheeland reported that the Technical Committee had recommended the Policy Committee approve the draft Public Participation Plan for a 45-day public review period, which is required to be undertaken before the plan is finalized.

Frank Squires made a motion to approve the draft for public review. Sal Madonia seconded the motion and the vote to approve was unanimous.

**B. Next Meeting Date – Thursday, March 14, 2013 at 12:00 PM**

**XI. ADJOURNMENT**

There being no further business, Chairman Gray called to adjourn. Norm Sims made a motion to adjourn. Sal Madonia seconded the motion and the vote to adjourn was unanimous.

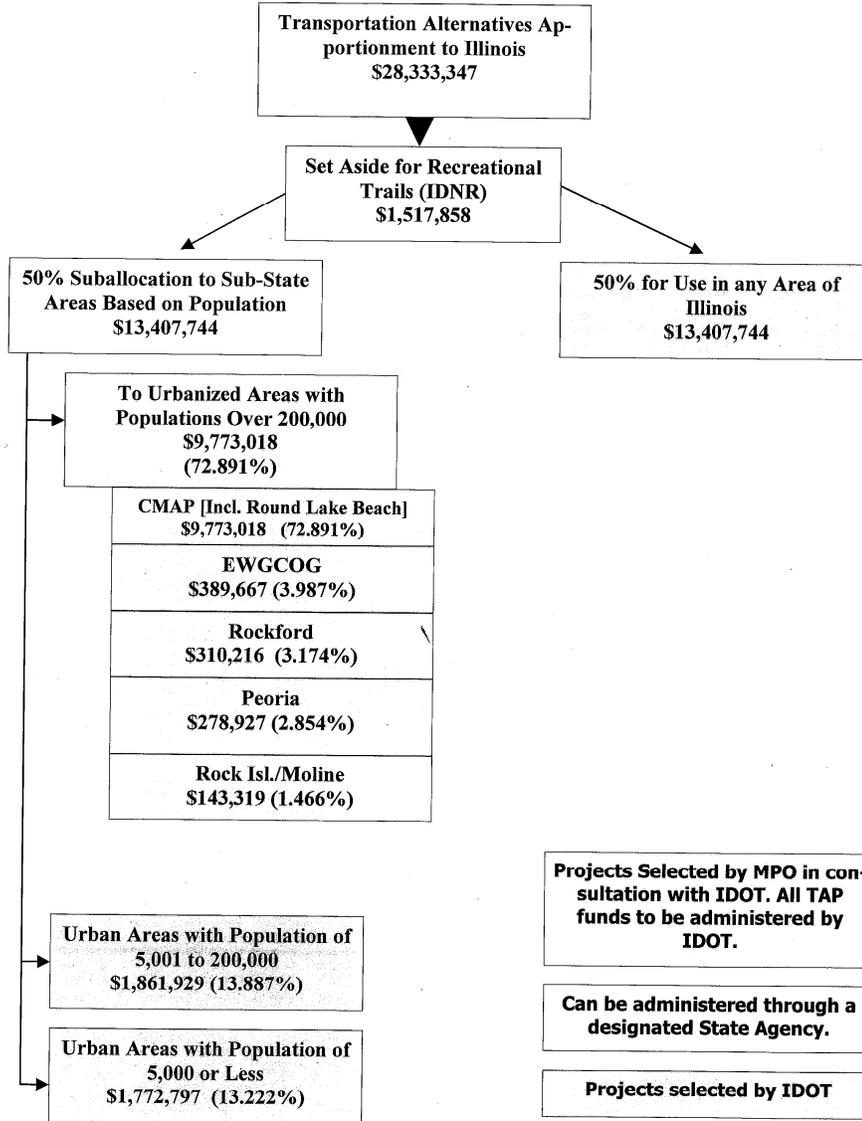
The regular meeting was adjourned at 12:15 PM.

Respectfully Submitted,

Brian Sheehan  
Recording Secretary

Attachment 1

**Original IDOT Proposal for Discussion  
Transportation Alternative Appropriation**



Projects Selected by MPO in consultation with IDOT. All TAP funds to be administered by IDOT.

Can be administered through a designated State Agency.

Projects selected by IDOT

TAP funds must be obligated to eligible projects submitted by eligible entities through a competitive process. IDOT and MPOs not eligible to sponsor TAP Projects. Funding amounts from FMIS Jan. 2, 2013.

Attachment #2

**TMA/MPO Alternative Proposal for Discussion  
Transportation Alternative Appropriation**

