

**Minutes of Meeting
SATS POLICY COMMITTEE
August 13, 2015**

ATTENDANCE**Policy Committee Voting Members**

<input checked="" type="checkbox"/>	Bonnie Drew, Chair	City of Springfield
<input checked="" type="checkbox"/>	Brian McFadden, Vice Chair	Sangamon County
<input type="checkbox"/>	Tom Gray	Village of Chatham
<input checked="" type="checkbox"/>	Brad Mills*	Springfield-Sangamon County Regional Planning Commission
<input checked="" type="checkbox"/>	Roger Driskell**	Illinois Dept. of Transportation (IDOT): Region 4, District 6
<input checked="" type="checkbox"/>	Frank Squires	Springfield Mass Transit District

* Represented by Norm Sims

** Represented by Wes Clark

Policy Committee Non-Voting Members

<input type="checkbox"/>	Thomas Caldwell	IDOT: Urban Program Planning
<input checked="" type="checkbox"/>	JD Stevenson	Federal Highway Administration (FHWA): Illinois Div. Office
<input type="checkbox"/>		Federal Transit Administration

Others

Susan Graham – IDOT D6 LRS

Neha Soni – Regional Planning Commission

Linda Wheeland – Regional Planning Commission

Jason Sass – Regional Planning Commission

I. CALL TO ORDER

Chair Bonnie Drew called the meeting of the SATS Policy Committee to order at 12:00 PM.

II. APPROVAL OF MINUTES

Ms. Drew asked if there were any additions or corrections to the minutes of the July 9, 2015, SATS Policy Committee meeting. Brian McFadden made a motion to approve the minutes as submitted. Norm Sims seconded the motion. The vote to approve was unanimous.

III. TECHNICAL COMMITTEE REPORT

Linda Wheeland reported that the Technical Committee approved the draft 2016-2019 Transportation Improvement Program and the document has gone out for public review until September 8, 2015. The public comment period will extend past the next Technical Committee meeting, so any public comments that are submitted will be addressed by the Policy Committee at its next meeting, September 10, 2015. The Policy Committee will be asked to adopt the final 2016-2019 TIP at that time.

IV. 2040 Long Range Transportation Plan

A. Amendment 1

Linda Wheeland introduced Amendment #1

RESOLUTION TO ENDORSE AMENDMENT ONE TO THE 2040 LONG RANGE TRANSPORTATION PLAN

WHEREAS, the Springfield Area Transportation Study (SATS), in cooperation with the Illinois Department of Transportation, has a comprehensive, cooperative, and continuing (3C) planning process for transportation planning in compliance with Federal regulations for the urbanized area; and

WHEREAS, the SATS Long Range Transportation Plan takes a long-term (25-year) look at transportation needs in the Springfield Metropolitan Planning Area; envisions an efficient, interconnected, multi-modal travel network; and identifies projects to make this vision a reality; and

WHEREAS, the Long Range Transportation Plan is updated every five years and was most recently updated on March 12, 2015 as the SATS 2040 Long Range Transportation Plan; and

WHEREAS, all projects with identified funding sources and anticipated to be completed during the period 2015 – 2019 are listed as Committed Projects in the 2040 Long Range Transportation Plan; and

WHEREAS, funding has recently been obtained for the three projects shown below that were originally listed as “Planned Illustrative Projects” and will be moved to the “Committed Projects” list in the SATS 2040 LRTP; and

MAP #	PROJECT DESCRIPTION <i>(listed alphabetically)</i>	TYPE OF IMPROVEMENT	JURISDICTION	COST
August 2015 - Projects Moved from the Planned Illustrative Projects List				
33	I-72 over Wabash Ave. & NS Railroad 1.2 miles east of the Wabash Ave. Interchange	New bridge Deck, Slopewall Repair, Bridge Painting	IDOT - District 6	12,000,000
34	IL 97/Jefferson Street: east of IL 125 to east of Koke Mill Road	Resurfacing (3P), Shoulder Reconstruction, Milled Rumble Strip	IDOT - District 6	2,600,000
35	MacArthur Boulevard: At Laurel Street	Land Acquisition	IDOT - District 6	350,000

WHEREAS, funding has also recently been obtained for the five projects shown below that will be added to the “Committed Projects” list in the SATS 2040 LRTP; and

MAP #	PROJECT DESCRIPTION <i>(listed alphabetically)</i>	TYPE OF IMPROVEMENT	JURISDICTION	COST
August 2015 - Projects Added to the 2040 LRTP				
38	Ring Road in Washington Park: North Bridge and South Bridges	Bridge Replacement: Preliminary Engineering	Springfield Park District	35,986
39	Ring Road in Washington Park: North Bridge and South Bridges	Bridge Replacement: Construction Engineering & Construction	Springfield Park District	1,613,334
40	8th Street: Cook to Edwards Edwards Street: 7th to 9th	Sidewalk, Curb Ramp, Curb & Gutter Removal and Replacement, Streetscaping	Springfield	665,000

Ms. Wheeland noted that Projects 36 and 37, concerning intersection improvements at 11th and Ash Street and 11th and Laurel Street were included in a previous version of Amendment #1, but are not included in the current version. The projects have been tabled for later discussion by the Technical Committee.

Ms. Drew asked for a motion to approve Amendment 1. Brian McFadden made a motion to approve Amendment 1. Frank Squires seconded the motion. The vote to approve was unanimous.

V. 2015-2018 Transportation Improvement Program

A. Modification 11 - East Lake Shore Drive to AC

Linda Wheeland reported Modification 11.

**Administrative Modification 11 to the
FY 2015 – 2018 Transportation Improvement Program
May 7, 2015**

Pavement Management System – East Lake Shore Drive

Status of this project has changed from “Current” to “Advanced Construction” and the FY 2016 Annual Element of the FY 2015-2018 Transportation Improvement Program has been modified to add AC to the federal funding source as shown below.

Project/Jurisdiction/Class		Location		Action/Comments	Map #	Funding Source		Total Cost
6 M11	Pavement Management System	Termini:	C.H. 43 Begin Mile 1.362 to End Mile 5.405	Construction & Construction Engineering	N/A	County	440,000	
						Engineering	35,000	
	County	Contract#	ST-R (AC)			1,725,000		
		TIP# 03-2016-01						
							\$2,200,000	

And the Advance Construction Projects table in the FY 2015-2018 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location		Action/Comments	Map #	Funding Source		Total Cost	Date On AC List	Date Off AC List
AM 11 (FY 2015-2018 TIP)	2016	Pavement Management System	Termini:	C.H. 43 Begin Mile 1.362 to End Mile 5.405	Construction and Construction Engineering	N/A	County	440,000		5/7/2015	
							Engineering	35,000			
		County	Contract#	ST-R (AC)			1,725,000				
		Minor Arterial	TIP# 03-2016-01								
									\$2,200,000		

B. Modification 12 - Dirksen Parkway intersection to Current

Linda Wheeland reported Modification 12.

**Administrative Modification 12 to the
FY 2015 – 2018 Transportation Improvement Program
May 15, 2015**

Dirksen Parkway at Northfield Drive, Bissell Road, and Sam's Place

Status of this project has changed from "Advanced Construction" to "Current" and the FY 2015 Annual Element of the FY 2015-2018 Transportation Improvement Program has been modified to remove AC from the federal funding source as shown below.

Project/Jurisdiction/Class		Description		Action/Comments	Map #	Funding Source		Total Cost
A1 M2 M12	Dirksen Parkway	Termini:	Northfield Drive and Bissell Road	Pedestrian Signals	A1			
			Sam's Place	Traffic Signals and Pedestrian Signals				
	State	Project#	72H04			HSIP (State)	180,000	
	Principal Arterial	TIP#	04-2015-04			State	20,000	
								\$200,000

And the Advance Construction Projects table in the FY 2015-2018 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source		Total Cost	Date On AC List	Date Off AC List
AM 2 (FY 2015-2018 TIP)	2015	Dirksen Parkway	Termini:	Northfield Drive and Bissell Road	A1	HSIP (State) (AC)	180,000		11/14/2014	5/15/2015
				Sam's		Traffic Signals and Pedestrian Signals	State			
		State	Contract#	72H04						
		Principal Arterial	TIP#	04-2015-04						
								\$200,000		

C. Modification 13 - Fayette Avenue to Current

Linda Wheeland reported Modification 13.

**Administrative Modification 13 to the
FY 2015 – 2018 Transportation Improvement Program
June 29, 2015**

Fayette Avenue Bridge

Status of this project has changed from “Advanced Construction” to “Current” and the FY 2015 Annual Element of the FY 2015-2018 Transportation Improvement Program has been modified to remove AC from the federal funding source as shown below.

Project/Jurisdiction/Class		Location	Action/Comments	Map #	Funding Source		Total Cost
3	Fayette Avenue Bridge	Termini: Over Jacksonville	ROW Acquisition, Utility Relocation, C & CE for Bridge Replacement	40	Springfield	320,500	
M10	(Structure # 084-8000)	Branch			STP-Br	1,282,000	
M13	Springfield	Contract#					
	Collector	TIP# 02-2011-08					

And the Advance Construction Projects table in the FY 2015-2018 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source		Total Cost	Date On AC List	Date Off AC List
AM 10 (FY 2014-2017 TIP)	moved from 2015 to 2014	Fayette Avenue Bridge (Structure #084-8000)	Termini: Over Jacksonville Branch	ROW Acquisition, Utility Relocation, C & CE for Bridge Replacement	12	Springfield	320,500		5/9/2014	6/29/2015
		Springfield	Contract#			STP-Br (AC)	1,282,000			
		Collector	TIP# 02-2011-08							

D. Modification 14 - Wabash Avenue to Current

Linda Wheeland reported Modification 14.

**Administrative Modification 14 to the
FY 2015 – 2018 Transportation Improvement Program
June 29, 2015**

Wabash Avenue at Robbins Road and White Oaks Drive

Status of this project has changed from “Advanced Construction” to “Current” and the FY 2015 Annual Element of the FY 2015-2018 Transportation Improvement Program has been modified to remove AC from the federal funding source as shown below.

Project/Jurisdiction/Class		Description		Action/Comments	Funding Source		Total Cost
A5 M8 M14	Wabash Avenue	Termini:	At Robbins Road and At West White Oaks Drive in Springfield	Traffic Signal Modernization			
	State	Project#:	72H33		HSIP (State)	585,000	
	Principal Arterial	TIP#:	04-2015-06		State	65,000	\$650,000

And the Advance Construction Projects table in the FY 2015-2018 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source		Total Cost	Date On AC List	Date Off AC List
AM 8 (FY 2015-2018 TIP)	2015	Wabash Avenue	Termini: At Robbins Road and At West White Oaks Drive in Springfield	Traffic Signal Modernization	A5				3/6/2015	6/29/2015
		State	Contract#: 72H33			HSIP (State) (AC)	585,000			
		Principal Arterial	TIP#: 04-2015-06			State	65,000	\$650,000		

E. Modification 15 - Stanford Avenue extension

Linda Wheeland reported Modification 15.

**Administrative Modification 15 to the
FY 2015 – 2018 Transportation Improvement Program
July 15, 2015**

Stanford Avenue Extension: Fox Bridge Road to Taylor Avenue

This project is moved from the FY 2015 Annual Element of the FY 2015-2018 Transportation Improvement Program to the FY 2016 Annual Element of the FY 2015-2018 Transportation Improvement Program.

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost
4 Stanford Avenue Extension (New Construction) Springfield Minor Arterial	Termini: Fox Bridge Road to Taylor Avenue	P.E. II, ROW Acquisition, C & CE for planned 3-lane road construction, sidewalks,	31	Springfield	2,300,000
	Contract#			ST-U	2,900,000
	TIP# 02-2010-09				
					\$5,200,000

VI. TECHNICAL ADVISOR UPDATES**A. Illinois Dept. of Transportation: Central Bureau of Urban Program Planning**

No report was given.

B. Federal Highway Administration: Illinois Division Office

No report was given.

VII. AGENCY UPDATES

A. Springfield-Sangamon County Regional Planning Commission

Norm Sims reported that, as previously noted at the Technical Committee meeting, he has serious concerns whether the State of Illinois is in compliance with Federal law. As of the day of the meeting, the MPO does not have a signed agreement with the State to fund the MPO. In addition, as the budget impasse nears the second month of FY 2016, the MPO has not been paid for the fourth quarter of FY2015, for which there are appropriated funds and an existing agreement between the State and the MPO. He wondered what impacts this will have on the work plan for FY2016, since funding issues have remained unresolved.

Mr. Sims raised the issue with the Federal Highway Administration and stated his concerns at a public meeting between MPOs and the Illinois Department of Transportation that the State was not in compliance with Federal law. He pointed out that this problem is not the fault of IDOT, but must be resolved by the State of Illinois.

Mr. Sims told the Committee that at some point, if there is no funding agreement between the MPO and the State, work will have to stop. He is unsure that, given the current status of the relationship between the State and the MPO, the MPO can legally act.

JD Stevenson, FHWA, added that he has done some research and spoke with others in the Federal government since the Technical Committee meeting (8/6/2015). He explained that planning regulations define the MPO as what constitutes the Policy Committee. As the MPO, the Policy Committee is responsible for carrying out planning activities in the region, in accordance with Federal law. The Policy Committee also has full authority to take approval actions to any updates to the Long Range Transportation Plan or TIP. If at any point the Policy Committee cannot or will not carry out its activities, FHWA will freeze the Transportation Improvement Program that is in effect at that time. No amendments can be made, but any projects that are in the TIP can advance. FHWA checked with IDOT regarding the FY2015 payments. At the time of that meeting, IDOT was not allowed to make payments or reimbursements to the MPO. Since that meeting, IDOT has been allowed to process payments. It was unclear whether MPOs have started receiving payments (Mr. Sims confirmed that SATS has not received any payments, as of the time of the Policy Committee meeting). FHWA will continue monitoring the situation.

Mr. Sims asked Mr. Stevenson for written guidance from FHWA that can be shared with other MPOs in the State of Illinois. Mr. Stevenson agreed.

Mr. Sims asked what responsibility the State has to resolve this issue. The discussion so far has centered on the rights and responsibilities of the MPO. Mr. Sims would like guidance as to what rights and responsibilities the State of Illinois has under MAP-21.

Mr. Stevenson stated he believed that future federal funding is at risk if the State of Illinois continues to not reimburse funds to the MPO that are due from the FY2015 agreement. FHWA has told the State of this possibility on multiple occasions.

Mr. Sims said that he doesn't believe that it is a large jump from the State having MPOs in place, but not funding them, to not having MPOs at all. Mr. Stevenson believed that the MPO should be seen as the Committee and staff who create the agendas, minutes, and products required of the MPO. Mr. Sims stated that the issue is whether the State of Illinois is meeting its obligations

under Federal law. He doesn't believe that the Federal Government would allow a State to expend federal funds absent an MPO. Mr. Stevenson did not believe that would be true. Mr. Sims saw a fine line between a State withholding funds from an MPO and doing away with MPOs altogether. He noted that Federal funds are currently being spent on administrative expenses by the State.

Mr. Stevenson asked the Policy Committee to send its concerns to FHWA in writing. Mr. Sims agreed to write such a document, to be sent to both the FHWA and the MPO's Congressional Delegation. Chairman Drew asked Mr. Sims to draft such a document.

Mr. Sims again stated that he does not fault the staffs of FHWA or IDOT for these problems. The General Assembly and Executive Office have had the opportunity to resolve Federal funding issues. The funds in question have no impact on the State budget. The Federal funding had already been received or is available to the State. He believed that, depending on the interpretation of this issue, this problem could affect every MPO in the United States.

Linda Wheeland reported that the Downtown Springfield Parking Survey has been completed and was made available the previous day. There is quite a bit of interest in parking issues in the downtown area. The total number of parking spaces was slightly down from the last survey, but it may be due to temporary construction issues. There is a lot of available public parking downtown, with occupancy rates less than half-occupied at peak hours in public garages and on-street parking. Currently, 29% of Downtown land area is utilized for parking. Mr. Squires asked if there was a standard for land utilization of parking spaces. Ms. Wheeland answered that there was no standard. She noted that the surplus of parking spaces and the lack of economic activity Downtown could lend itself to future development in the Downtown area. Ms. Drew noted that the North Mansion Block area is primed for residential development that could bring new residents Downtown.

B. Springfield Mass Transit District (SMTD)

Frank Squires reported that Springfield Mass Transit District has completed construction of its compressed natural gas (CNG) pumping facility and if anybody would like to take a tour, he would be glad to show it.

Mr. Squires also reported that that SMTD is working to consolidate bus stops. The goal of consolidation is to speed up service by removing signs and stops that do not see a lot of traffic. He noted that many of the signs along bus routes were put into place to accommodate individual people or as special requests, but the signs were not taken down when the need for the bus stop no longer existed. Mr. Sims added that bus stops were not placed at specific intervals, or with a regulated metric in place, like highway signs. Mr. Squires told the committee that it was SMTD's goal, when consolidating bus stops, to examine the intervals between stops and how those stops provide service to surrounding areas. The signs will be removed on a route-by-route basis over the course of 2015 and 2016. There will be public hearings for each route to ensure that the public's needs are met.

C. City of Springfield

Bonnie Drew reported the following.

Construction Updates:

Stanford Avenue (TIP # 02-2010-09)

1. Fox Bridge to Taylor

All land has been acquired for this phase of the Stanford Avenue project.

Other projects are status quo.

D. Sangamon County

No report was given.

E. Illinois Department of Transportation: Region 4, District 6

Wes Clark reported the following.

Construction Updates:

Dirksen Parkway: Clear Lake Avenue to Ridge Avenue (TIP # 04-2012-09):

Mr. Clark reported that the utility relocations for Stage I have been completed and the project is in full production.

Wabash Avenue: Koke Mill Road to Curran (TIP # 04-2011-07):

Mr. Clark reported that the utility relocations for Stage I have been completed and the project is in full production.

I-72: Chatham Road to New Berlin (TIP # 04-2015-01):

Mr. Clark reported that IDOT is working on paving from Wabash Avenue to Chatham Road. This work is being done at night. IDOT is currently in Stage II microsurfacing on the Chatham Road bridge and the project should be finished in a couple weeks. At that time, traffic control signals will be taken down.

I-72, East of Overpass Road to East of Dawson (TIP # 04-2015-03):

Mr. Clark reported that IDOT is currently in Stage II of paving and construction is moving along with no problems. IDOT is hoping to have paving done before the Illinois State Fair opens.

SB I-55 at the Sherman Interchange (TIP # 04-2012-08):

Mr. Clark reported that IDOT has moved to Stage II of construction.

Mr. Clark noted that IDOT is extending its normal multi-year outreach meeting to include public outreach at the IDOT tent during the Illinois State Fair. The tent is near the Dairy Building. IDOT staff will be on hand Monday, August 17 to Friday, August 21 from 10 am to 3 pm.

F. Village of Chatham

No report was given.

VIII. PUBLIC COMMENTS

There were no public comments.

IX. UNFINISHED BUSINESS

There was no unfinished business.

X. NEW BUSINESS**A. Functional Classification Changes**

Linda Wheeland introduced a group of roadway functional classification changes submitted by IDOT. There were approximately 100 changes to the functional classification of roadways in the IDOT report. The Technical Committee reviewed these changes and submitted some modifications to the IDOT report.

Map #	Inventory #	Begin	End	Len	Road Name	From-To Location	OLD FC	IDOT Prop FC	SATS Prop FC	SATS Justification	Jurisdiction	Maintenance
5	084 98053 000000	0.25	0.64	0.39	Greenbriar Rd	From Meadowbrook Rd to Dead End	5 - Major Collector	7 - Local Road	5 - Major Collector	There are two active preliminary subdivision plans that include completion of this connection.	Municipality	Municipality
23	084 97992 000000	0.00	0.33	0.33	Ash St	From Park St to MacArthur Blvd	5 - Major Collector	7 - Local Road	4 - Minor Collector	Medium AADT, access to subdivisions and commercial area east of the speed bumps.	Municipality	Municipality
24	084 97991000000	1.76	2.51	0.75	Laurel St	From Illini Rd to MacArthur Blvd	5 - Major Collector	7 - Local Road	4 - Minor Collector	Medium AADT, access to subdivisions and to school east of the speed bumps.	Municipality	Municipality
25	084 97993 000000	0.00	1.10	1.10	Cherry Rd/ Outer Park Dr	From Chatham Rd to MacArthur Blvd	5 - Major Collector	7 - Local Road	4 - Minor Collector	Medium AADT, access to subdivisions, commercial area, and school east of the speed bumps.	Municipality	Municipality
67	084 98070 000000	0.00	0.26	0.26	Old Salem Rd	From Urban Limit- Bradford Rd to Bradfordton Rd	5 - Major Collector	7 - Local Road	4 - Minor Collector	Medium AADT, access to 3 large subdivisions.	Township	Township
		0.26	0.51	0.25		Municipality					Municipality	
					Bradford Rd	Old Salem Rd to Old Jacksonville Rd	7 - Local Road	xxxx	4 - Minor Collector	This road functions as an extension of Lenhart Rd.	Township	Township
85	084 98040 000000	4.87	5.27	0.40	Shepherd Rd	From Toronto Rd to West Lake Shore Dr	5 - Major Collector	7 - Local Road	4 - Minor Collector	The 11th St connection will begin construction within the next year. This road segment will see increased AADT when that interconnectivity is complete.	Municipality	Municipality
					Park St	From Iles Ave to Wabash Ave	7 - Local Road	xxxx	4 - Minor Collector	This road functions as a collector through the Village of Jerome.	Municipality	Municipality
					3rd St	From Lincoln St to Old Route 36	7 - Local Road	xxxx	4 - Minor Collector	System Continuity	Municipality	Municipality

The modifications were approved by the Technical Committee in a previous meeting. If the Policy Committee approves the modifications, SSCRPC will submit the modifications to IDOT in a proper, written format.

Ms. Drew said that she had a previous discussion with Nathan Bottom about the changes, and that the City of Springfield thought they were acceptable.

Ms. Drew asked for a motion to approve the modification to the IDOT Functional Classification Changes. Brian McFadden made a motion to approve the modifications. Frank Squires seconded the motion. The vote to approve was unanimous.

B. Next Meeting Date

The next Policy Committee meeting is scheduled for September 10, 2015 at 12:00 PM.

XI. ADJOURNMENT

There being no further business, Chair Drew called for a motion to adjourn. Brian McFadden made a motion to adjourn. Wes Clark seconded the motion. The vote to adjourn was unanimous.

The regular meeting was adjourned at 12:20 PM.

Respectfully Submitted,

Jason Sass
Recording Secretary