

**Minutes of Meeting  
SATS POLICY COMMITTEE  
October 8, 2015**

**ATTENDANCE****Policy Committee Voting Members**

<input checked="" type="checkbox"/>	Bonnie Drew, Chair	City of Springfield
<input checked="" type="checkbox"/>	Brian McFadden, Vice Chair	Sangamon County
<input checked="" type="checkbox"/>	Tom Gray*	Village of Chatham
<input checked="" type="checkbox"/>	Brad Mills**	Springfield-Sangamon County Regional Planning Commission
<input checked="" type="checkbox"/>	Roger Driskell***	Illinois Dept. of Transportation (IDOT): Region 4, District 6
<input checked="" type="checkbox"/>	Frank Squires	Springfield Mass Transit District

\*Represented by Joe Schatteman

\*\*Represented by Norm Sims

\*\*\*Represented by Sal Madonia

**Policy Committee Non-Voting Members**

<input checked="" type="checkbox"/>	Thomas Caldwell	IDOT: Urban Program Planning
<input checked="" type="checkbox"/>	JD Stevenson*	Federal Highway Administration (FHWA): Illinois Div. Office
<input type="checkbox"/>		Federal Transit Administration

\*Represented by Betsy Tracy

**Others**

Dale Lael – Village of Jerome  
 Neha Soni – Regional Planning Commission  
 Linda Wheeland – Regional Planning Commission  
 Jason Sass – Regional Planning Commission  
 Brian Sheehan – Regional Planning Commission

**I. CALL TO ORDER**

Chair Bonnie Drew called the meeting of the SATS Policy Committee to order at 12:00 PM.

**II. APPROVAL OF MINUTES**

Ms. Drew asked if there were any additions or corrections to the minutes of the September 10, 2015, SATS Policy Committee meeting.

**Frank Squires made a motion to approve the minutes as submitted. Norm Sims seconded the motion. The vote to approve was unanimous.**

### III. TECHNICAL COMMITTEE REPORT

#### A. **Key Bicycle Corridors**

Linda Wheeland told the Policy Committee that the Technical Committee had approved the Key Bicycle Corridors Map. The purpose of the map was to create a baseline performance measure established in the Long Range Transportation Plan. The performance target was to complete 50% of Key Bicycle Corridors, which connect citizens without automobiles to Economic Activity Centers, by 2020. At the time of LRTP publication, the Key Bicycle Corridors had not been identified. In the last couple months, the SATS Technical Committee had identified these Key Bicycle Corridors and they had been mapped. Ms. Wheeland identified and discussed map components with Policy Committee members. She said that the corridors connected census tracts with 16 percent or higher rates of households with no vehicle to Economic Activity (employment) Centers that had been previously identified.

Mr. Madonia asked Ms. Wheeland why Iles Avenue had a built bicycle corridor, but was not identified as a Key Bicycle Corridor. Ms. Wheeland explained that Iles Avenue was not chosen to be part of the Key Bicycle Corridor network, although it is considered a “built” part of the SATS Envisioned Bicycle Network.

Ms. Drew asked Ms. Wheeland how many miles of Key Bicycle Corridors were identified on the Map. Ms. Wheeland stated that the number of miles had not been calculated, but SSCRPC staff could calculate the number of miles and report the result to the Policy Committee.

### IV. 2016-20189 Transportation Improvement Program

#### A. **Modification 1 – I-72 East to Current**

Linda Wheeland introduced Modification 1.

## Administrative Modification 1 to the FY 2016 – 2019 Transportation Improvement Program September 11, 2015

### I-72 East of Riverton

Status of this project has changed from “Advanced Construction” to “Current” and the Advance Construction Projects table in the FY 2016-2019 Transportation Improvement Program has been modified to change this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost	Date On AC List	Date Off AC List
AM 5 (FY 2015-2018 TIP)	2015	I-72	<b>Termini:</b> 0.5 mi E of Overpass Rd E of Riverton to 0.3 mi E of CH 16 E of Dawson	Resurfacing	69	NHPP - State (AC)	9,900,000	1/26/2015	9/11/2015
			State			1,100,000			
		<b>Contract#</b> 72G92							
		<b>TIP#</b> 04-2015-03							
							<b>\$11,000,000</b>		

## B. Modification 2 – Stanford Avenue to Advanced Construction

### Administrative Modification 2 to the FY 2016 – 2019 Transportation Improvement Program September 18, 2015

#### Stanford Avenue from Fox Bridge Road to Taylor Avenue

Status of this project has changed to “Advanced Construction” and the FY 2016 Annual Element of the FY 2016-2019 Transportation Improvement Program has been modified to add AC to the federal funding source as shown below.

Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost
4 Stanford Avenue Extension (New Construction) City of Springfield Minor Arterial	<b>Termini:</b> Fox Bridge Road to Taylor Avenue	C & CE for planned 3-lane road construction, sidewalks, bike trail extension	28	Springfield	1,000,000
				ST-U (AC)	2,900,000
	<b>Contract#</b>				
	<b>TIP#</b> 02-2010-09				
					<b>\$3,900,000</b>

And the Advance Construction Projects table in the FY 2016-2019 Transportation Improvement Program has been modified to indicate the change to this project as shown below.

AD MOD #	TIP Year	Project/Jurisdiction/Class	Location	Action/Comments	Map #	Funding Source	Total Cost	Date On AC List	Date Off AC List
AM 2 (FY 2016-2019 TIP)	2016	Stanford Avenue	<b>Termini:</b> Fox Bridge Road to Taylor Avenue	C & CE for planned 3-lane road construction, sidewalks, bike trail extension		Springfield	1,000,000	9/18/2015	
			City of Springfield			<b>Contract#</b>	ST-U (AC)		
		Minor Arterial	<b>TIP#</b> 02-2010-09						

## V. TECHNICAL ADVISOR UPDATES

### A. **Illinois Dept. of Transportation: Central Bureau of Urban Program Planning**

Mr. Caldwell announced that IDOT was sponsoring its Fall Planning Conference in St. Charles, IL, October 14-16. He anticipated good turnout for the conference.

### B. **Federal Highway Administration: Illinois Division Office**

Ms. Tracy told the Committee that Federal transportation planning funding allocations due to Metropolitan Planning Organizations (MPOs) were still in flux due to the state budget impasse. She said that IDOT does not have a budget and that it has not delivered funds to MPOs in a timely manner. She told the Committee that FHWA may take additional action against IDOT if this situation is not resolved by November 2. Projects approved by November 2 would receive Federal funds. There will be no new authorizations for Federal funds to IDOT after November 2.

Mr. Sims asked Ms. Tracy about Federal funds that go to local jurisdictions when a project moves from the local MPO's Transportation Improvement Program (TIP) to the Statewide Transportation Improvement Program (STIP). Mr. Sims noted that much of the local match SATS constituents use for Federal funding comes from the Motor Fuel Tax. Due to the budget impasse, the State of Illinois has not disbursed funds from the Motor Fuel Tax. He asked Ms. Tracy how the lack of local match funds would affect FHWA funding authorizations to local governments. Ms. Tracy answered that FHWA did not have a current policy in place for such a situation at that time. Mr. Sims said that as Federal funding became more constrained, due to State budget issues, local projects would be blocked from being added to the TIP. Ms. Tracy could not answer any questions without further discussion within FHWA.

Mr. Sims noted that he was worried that the State of Illinois is moving further from Federal law requirements for transportation funding. He raised concerns that further delays in funding will cause some constituents to lose a construction season. Ms. Tracy said that could be possible, but the situation could change.

## VI. AGENCY UPDATES

### A. **Springfield-Sangamon County Regional Planning Commission**

Norm Sims announced to the Committee that Linda Wheeland and Neha Soni were scheduled to present at IDOT's Fall Planning Conference. They will discuss how MPOs could use FHWA's INVEST sustainability tool to evaluate plans and projects.

Mr. Sims also noted that SSCRPC found a tool that is useful for examining the patterns of in-migration and out-migration at the county level. Population Studies are a significant part of the Long Range Transportation Plan and the metropolitan planning process. Mr. Sims distributed a set of data (attached) that show population changes and net income changes in Sangamon County for the period of 2011-2014. The data came from the Internal Revenue Service. Mr. Sims told the Committee the data show a rate of net out-migration that is greater than what was projected in the LRTP. The new data will have an effect on projections and funding allocation assumptions made into the future. Mr. Sims told the Committee that SSCRPC staff will further examine the population migration trends.

Linda Wheeland noted that the State of Illinois is in the process of creating a Statewide Public Transportation Plan. IDOT held a public outreach meeting in Springfield on the week of September 27. The State hoped to finish the plan within the next year.

**B. Springfield Mass Transit District (SMTD)**

Mr. Squires told the Committee that he attended the annual American Public Transit Association (APTA) meeting. He said that population estimates for the United States are projected to increase markedly, due to generational trends. He believed that the population trends will eventually reverse out-migration rates in Sangamon County. Mr. Sims agreed that the general population trends are increasing, but that population increases are not evenly distributed, and many counties, Sangamon County included, will experience slower population growth than the United States in general.

Mr. Squires told the Committee that SMTD is in the process of revising its routes for the entire transit system. One aspect of the revision is the Bus Stop Optimization Project. The project's goal is to bring SMTD closer to industry standards for route efficiency. Mr. Squires asked Committee members to contact SMTD if anyone knows of bus stops that are critical for public access. Mr. Madonia asked if SMTD were only eliminating bus stops. Mr. Squires told Mr. Madonia that SMTD was looking to consolidate stops. If necessary, stops could be added that would optimally replace a group of less-used stops. Mr. Madonia asked if SMTD would notify IDOT if any bus stops would be affected along state routes. Mr. Squires assured Mr. Madonia that every route consolidation would have a public meeting where SMTD would accept public comment.

Ms. Drew told Mr. Squires that the City of Springfield received a number of comments regarding SMTD discontinuing Illinois State Fair bus service. Mr. Squires acknowledged that SMTD received a number of public comments as well.

**C. City of Springfield**

No report was given.

**D. Sangamon County**

No report was given.

**E. Illinois Department of Transportation: Region 4, District 6**

Mr. Madonia told the Committee that IDOT, Region 4, District 6, will be holding its annual Multi-Year Program outreach meetings. One meeting will be held in Springfield, IL. The other meeting will be held in Quincy, IL. The Springfield meeting will be held on October 14, 4-6 PM at the District 6 offices, 126 E. Ash Street, Springfield, IL. Mr. Madonia said that IDOT has asked other Committee members to post information about the meeting for the public.

**Construction Updates:****Dirksen Parkway: Clear Lake Avenue to Ridge Avenue (TIP # 04-2012-09):**

Bituminous paving for the widening project will begin soon. Storm sewers continue to be installed on the section south of Elm Street.

**Wabash Avenue: Koke Mill Road to Curran (TIP # 04-2011-07):**

Bituminous paving for widening from Curran to the Green Nissan property continues. Widening will continue east as long as weather allows. Storm sewers are being installed in the area. IDOT is coordinating utility relocation for Stage III construction.

**SB I-55 at the Sherman Interchange (TIP # 04-2012-08):**

The mainline work is complete and traffic patterns are open. Crews are currently cleaning up and seeding the site.

**Business Interstate 55 – 5th, 6th, and 9th Streets (state funded only):**

Patching work will be complete by the week of October 12.

**F. Village of Chatham**

Mr. Schatteman reported that the Village of Chatham is working to move one of its railroad at-grade crossings for the High-Speed Rail Project, and is working with IDOT.

**VII. PUBLIC COMMENTS**

There were no public comments.

**VIII. UNFINISHED BUSINESS**

There was no unfinished business.

**IX. NEW BUSINESS**

**A. Revised PY2016 Unified Planning Work Program**

Ms. Wheeland told the Committee that when SSCRPC assembled the Work Program in Spring, 2015 IDOT instructed SSCRPC to use the same funding figures as the previous year. Recently SSCRPC was informed that the FTA funding amounts had decreased. For this reason, SSCRPC revised the Work Program to reflect the lower FTA mark and a decrease in the SMTD match amount. The Technical Committee recommended approval of the revised UPWP at its October 1 meeting.

**Brian McFadden made a motion to approve the PY2016 Unified Planning Work Program as submitted. Frank Squires seconded the motion. The vote to approve was unanimous.**

**B. 2015 Annual Listing of Federally Obligated Projects**

Ms. Wheeland introduced the 2015 Annual Listing of Federally Obligated Projects. The listing is required annually by the Federal Government. It is a listing of all projects in the SATS planning area where Federal funding was obligated in the past year.

**Frank Squires made a motion to approve the 2015 Annual Listing of Federally Obligated Projects as submitted. Sal Madonia seconded the motion. The vote to approve was unanimous.**

**C. Next meeting Date – Thursday, November 5<sup>th</sup>, 2015 at 12:00 PM**

**X. ADJOURNMENT**

There being no further business, Chair Drew called for a motion to adjourn. Norm Sims made a motion to adjourn. Sal Madonia seconded the motion. The vote to adjourn was unanimous.

The regular meeting was adjourned at 12:20 PM.

Respectfully Submitted,

Jason Sass  
Recording Secretary

## Net Population Migration Trends: 2011-2014

### A Comparison of Sangamon County with Three Benchmark Regions

October 8, 2015

The Internal Revenue Service has released new data related to in- and out-migration for all U.S. counties. The data is based upon income tax filings.

While further analysis of the data is warranted, *the results support previous SSCRPC analysis concerning regional population declines.* The data indicates that:

- From 2011 to 2014, Sangamon County had a *net loss of 2,497 people* due to out-migration alone.
- The trend over the past few years *shows a steepening curve toward out-migration*, with a loss of 350 in 2011-2012, 878 in 2012-2013, and 1,269 in 2013-2014.
- To consider the amplitude of the shift toward net out-migration toward, the county *lost 2.6 times more people to out-migration* in 2013-2014 than it did in 2011-2012. This is not representative of a marginal change.

The data also indicates that based upon 2013-2014 Adjusted Gross Income:

- The county *lost \$69,514,000 in personal wealth* due to out-migration in that year alone.
- *Those moving into the county have lower incomes than those moving out.* In-migrants average per tax return in 2013-14 was \$48,026, compared to out-migrants \$56,413.
- This is a difference of \$8,387 per in- and out-migrant, or about a 17.5% shift.

All of these results have implications for both economic growth and local tax revenue capacity.

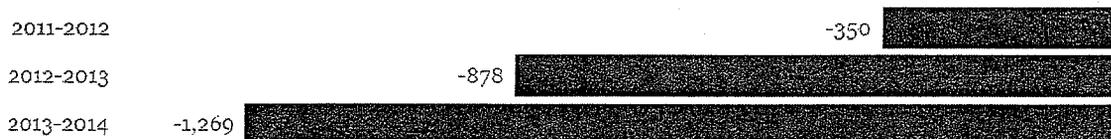
In terms of where the migrants are going to and coming from, slightly more Sangamon County in-migrants are coming to Sangamon from within Illinois, than our out-migrants are leaving Illinois.

Somewhat similar results are found for Champaign, Peoria and McLean Counties, although the Champaign results show a more consistent loss over the periods considered, while McLean's shows the greatest loss in the most recent tax year. Even though other central Illinois counties are experiencing the same trends, this does not resolve local problems arising from continuing net out-migration.

A graphic presentation of the data for Sangamon County is below, with the other three counties displayed on the following page. Data represents tax exemptions, which approximate total persons in households.

Charts courtesy of Governing.com (<http://www.governing.com/gov-data/census/county-migration-flows-tax-returns-data.html>).

### Sangamon County, IL, Net Migration Trends



#### 2013-2014 Total Migration

In-Migration	6,373
Outmigration	7,642

#### 2013-2014 Adj. Gross Income

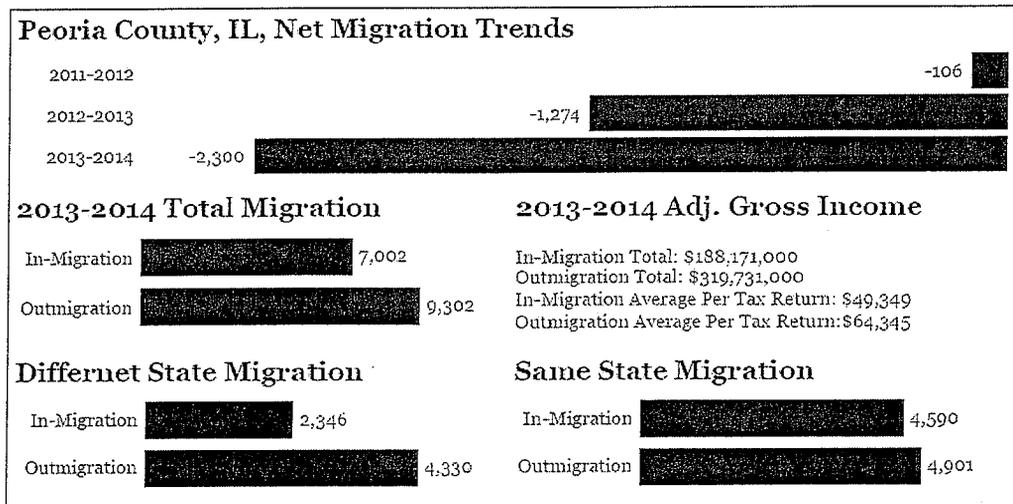
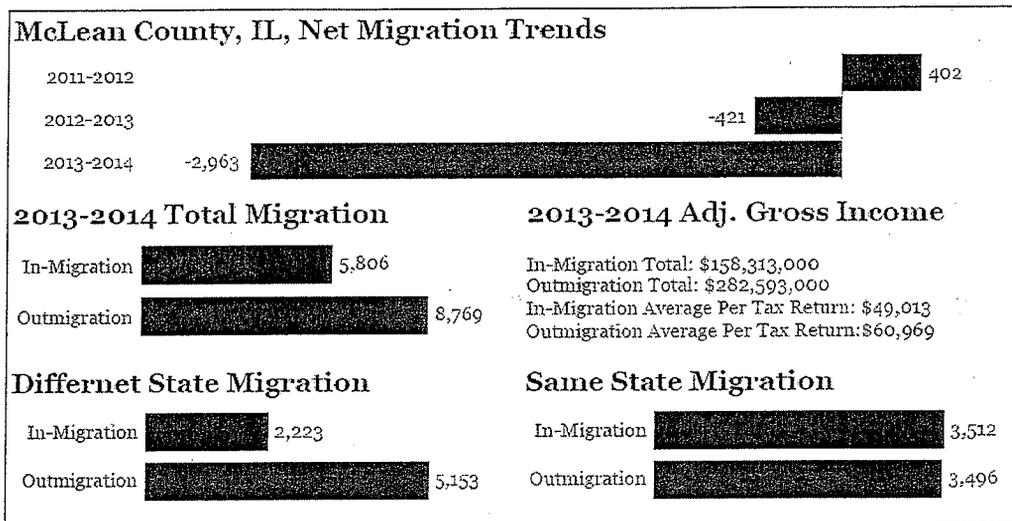
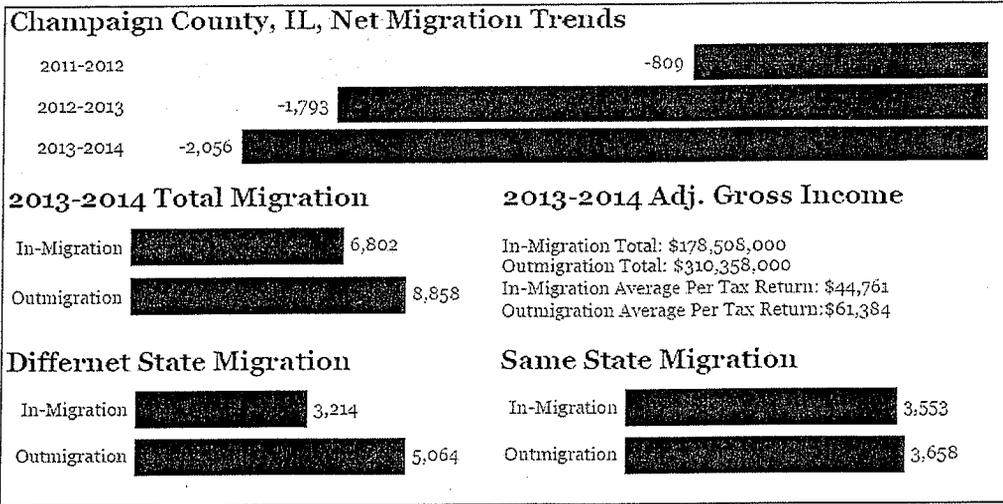
In-Migration Total:	\$169,677,000
Outmigration Total:	\$239,191,000
In-Migration Average Per Tax Return:	\$48,026
Outmigration Average Per Tax Return:	\$56,413

#### Different State Migration

In-Migration	2,375
Outmigration	3,374

#### Same State Migration

In-Migration	3,998
Outmigration	3,416



YEAR	INFLOW	OUTFLOW	DIFF
2009-10	6329	5863	466
2010-11	6401	6163	238
2011-12	6638	6988	-350
2012-13	6622	7500	-878
2013-14	6373	7642	-1269

